Memorandum

To: Programs Projects and Operations Subcommittee

Re: Lower Platte River Basin Coalition Interlocal Agreement

Date: September 7, 2010

From: Brian L. Henkel P.E., Groundwater Management Engineer

The Lower Platte Basin Coalition (Coalition) interlocal agreement was entered into by the District in response to the issuance of a "Draft" Biological Opinion for the endangered species on the Lower Platte River by the Nebraska Game and Parks Commission (Commission). The Natural Resources Districts created the Coalition to protect the interests of surface water and groundwater users in the basin under reasonable in-stream flow conditions for the endangered species. The Coalition was also instrumental in assisting the District, and the other NRD's in the Lower Platte River Basin, with the review of the Department of Natural Resources (Department) preliminary declaration of fully appropriated. The initial goals of the Coalition, and the authorizing language of the agreement, have been satisfied and the Commission has no pending action related to the biological opinion. As such, the NRD's are proposing to dissolve the Lower Platte Basin Coalition.

While the previous goals have been satisfied, the need for a coalition among the Lower Platte Basin NRD's continues. There remains a need to work cooperatively with the Department, the Commission, the Nebraska Department of Environmental Quality and the US Fish and Wildlife Service on activities such as the appropriated status of the basin, integrated management planning and future groundwater and surface water development in the basin. The proposal is to re-form the Coalition with a revised set of goals and modified membership to better address the upcoming challenges in the Basin. Included with this memorandum is the dissolution plan for the previous Coalition and the Inter-local agreement for the creation of the Lower Platte River Basin Coalition. The initial contribution (Exhibit A) will be \$5,000 from each member of the new coalition.

• Staff recommends that the subcommittee recommend to the Board of Directors that the General Manager be authorized to execute the Dissolution Plan to dissolve the previous Lower Platte Basin Coalition and to execute the interlocal cooperation act agreement to re-form the new Lower Platte River Basin Coalition, subject to changes deemed necessary by the General Manager and approval as to form by District Legal Counsel

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INTERLOCAL COOPERATIVE AGREEMENT LOWER PLATTE BASIN COALITION

This Agreement (hereinafter "this Agreement") is entered into and between:

Central Platte Natural Resources District (CPNRD),

Lower Elkhorn Natural Resources District (LENRD),

Lower Loup Natural Resources District (LLNRD),

Lower Platte North Natural Resources District (LPNNRD),

Lower Platte South Natural Resources District (LPSNRD),

Papio-Missouri River Natural Resources District (P-MRNRD),

Upper Elkhorn Natural Resources District (UENRD),

Upper Loup Natural Resources District (ULNRD),

Loup River Public Power District (LPPD), North Loup Public Power and Irrigation District (NLPP&ID), Twin Loup Reclamation District (TLRD),

City of Papillion,

all of which are political subdivisions of and are situated in the State of Nebraska and are collectively referred to as "Parties" and individually as "Party".

Whereas the Nebraska Game and Parks Commission (G&P) has issued a "Draff" Biological Opinion stating that further degradation in magnitude and structure of the hydrograph of the Lower Platte River and that the continued issuance of surface water appropriations by the Nebraska Department of Natural Resources (DNR) for an area including the lower Platte River Basin, the Loup River Basin, Elkhorn River Basin and Salt Creek Basin will jeopardize the continued existence of the pallid sturgeon, interior least tern and piping plover in Nebraska. Whereas the G&P has asked the DNR to declare this river section fully appropriated and halt further development. DNR has given notice that when the final Biological Opinion is received they will begin the process to decide if the G&P request should be put into place.

Whereas the Parties desire to form a coalition to protect the interests of available surface water allocations in the Loup, Elkhorn and Lower Platte River watersheds for future development, while providing adequate and reasonable in-stream flows for the pallid sturgeon, interior least tern, piping plover and their habitat.

Therefore, in consideration of the mutual covenants expressed, the Parties agree as follows:

AUTHORITY:

This Agreement is made and entered into by the Parties pursuant to the authority conferred upon each under the Interlocal Cooperation Act; Neb. Rev. Stat. §13-801 through §13-827.



2. COALITION:

The Parties hereby create the Lower Platte Basin Coalition (hereinafter referred to as "COALITION"). The COALITION shall be governed by the terms of this Agreement and pursue the purposes described in Section 3. The COALITION shall be an entity separate and distinct from the respective Parties hereto, and no Party is the agent, employee or representative of the COALITION or any other Party. The Parties hereto agree that contracts entered into, obligations undertaken, and liabilities incurred by the COALITION shall be the separate contracts, obligations and liabilities of the COALITION and not the contracts, obligations or liabilities of the respective Parties hereto.

3. PURPOSE:

The purpose of this Agreement is for the Parties to form a COALITION to consider the environmental, economic and legal aspects of the pending actions by G&P and DNR and collectively:

- a) Study and research both the technical and legal foundation for the G&P request.
- b) Make formal comments on the technical soundness of the G&P data.
- c) Protect future Municipal and other Partner water development needs.
- d) Coordinate positive political action as may be needed.

This Agreement shall provide the organizational and administrative structure and enumeration of the powers, privileges and authority of the COALITION and the financial cooperative effort necessary to carry out its purpose. The powers, privileges and authorities of the COALITION shall not exceed those powers, privileges or authorities exercised or capable of being exercised by each of the Parties to this Agreement, nor shall they be used in a manner that is in violation of any of the Parties' public purposes.

4. BOARD OF DIRECTORS:

The affairs, actions and conduct of the business of the COALITION shall be managed by a Board of Directors. Each member of the Board of Directors shall be entitled to one vote and the majority of the votes cast on any issue shall determine the issue, except where a higher percentage shall be specifically required by this Agreement or by-laws adopted by the Board. The Board of Directors shall be composed of members, one each representing each of the Parties to this Agreement. Each director and any designated alternate shall be duly and properly appointed by the respective governing bodies of each of the separate and individual Parties to this Agreement, but it shall not be required that any director of the COALITION so appointed be a publicly elected member of the governing body of any Party to this Agreement. Each Board member shall serve at the pleasure of his or her respective organization. Any vacancy, which occurs in the Board, shall be filled within 60 days through the appointment of a replacement by the represented Party. Members of the Board of Directors shall select from their membership a Chair, Vice Chair, and Secretary/Treasurer. The Board of Directors shall exercise authority over the COALITION in accordance with applicable laws

and shall set the policy, and shall delegate executive, supervisory and organizational authority to its officers and committees. Meetings of the Board of Directors shall be conducted at least annually and at such other frequent times as may be required by the business of the COALITION. A majority of the members of the Board of Directors shall constitute a quorum for the transaction of business. A lesser number in attendance at any meeting shall have power to adjourn.

5. CHAIR, VICE CHAIR, AND SECRETARY/TREASURER:

The Chair shall preside at all the meetings of the Board of Directors; shall decide all questions of order; with advice of the Board, appoint the members to all committees except the executive committee; be an ex-officio member of all committees; and have such general powers and duties of supervision and management as shall be necessary and germane or required for the execution and prosecution of the affairs of the COALITION.

The Vice Chair shall serve in the absence of the Chair and in the Chair's absence shall have all of the powers and duties of the Chair and shall have such other powers and duties as the Chair or Board of Directors shall from time to time delegate to the Vice Chair.

The Secretary/Treasurer to the Board shall keep minutes of all meetings conducted by the COALITION, and shall be the keeper of the records of the COALITION. The Secretary/Treasurer shall prepare and submit in writing a monthly report of the state of the finances of the COALITION and direct the payment of COALITION money only upon authorization of the COALITION or by the Chair of the Board or in the absence of the Chair by the Vice Chair. Payment of all accounts after authorization shall be made on check signed by the Secretary/Treasurer or the Executive Director of the Nebraska Association of Resources Districts. The Secretary/Treasurer shall serve without bond.

In addition to the foregoing, the officers shall have such other and additional duties, powers, privileges and authority as the Board of Directors may, in by-laws or otherwise, determine appropriate or necessary and by Board action delegate or direct.

6. <u>COMMITTEES</u>:

The Board of Directors or the Chair shall have the power to establish such committees as may be necessary, appropriate or beneficial to the conduct of the affairs of the COALITION. Such committees shall have such powers, duties and authorities as shall be delegated to it by the Board of Directors, which powers, duties, and authorities shall not be inconsistent with or exceed those powers and duties granted to the COALITION under this Agreement. The Board of Directors and the Chair are authorized to designate from its members an Executive Committee which shall consist of the COALITION'S Chair, Vice Chair, Secretary/Treasurer and two at large Directors. The five-member Executive Committee will have at least one representative from each of the three partner

groups, NRDs, PP&ID and Municipalities. The Executive Committee shall have and may exercise only such powers and authorities as are delegated to it by the Board of Directors. The designation of any committees and the delegation thereto of authority shall not operate to relieve the Board of Directors or any member thereof of any responsibility imposed by this Agreement nor shall the Board of Directors delegate to any committee the authority to set policy or to make expenditures on behalf of the COALITION. Any committee established by the Chair shall be approved by the Board at its next meeting.

7. POWERS:

The COALITION shall have all the powers, privileges and authority exercised or capable of being exercised by each of the individual and separate Parties to this Agreement to achieve the purposes of the COALITION as set forth in this Agreement. Such powers, privileges and authority shall include but not be limited to, the power, privilege and authority to:

- (a) Receive and accept donations, gifts, grants, bequests, appropriations or other contributions or assistance in monies, services, materials or otherwise from the United States or any of its agencies, from the state or any of its agencies or political subdivisions, or from any persons or organizations, and to use or expend all such contributions in carrying on its operations.
- (b) Establish advisory groups by appointing individuals from among the Parties to this Agreement and pay necessary and proper expenses of such groups as the Board shall determine, and the power to dissolve such groups.
- (c) Employ or contract with such persons or entities as are necessary to carry out the purposes of the COALITION and this Agreement and to pay the necessary and proper expenses of said persons or entities.
- (d) Adopt and promulgate rules and regulations to carry out the purposes of the COALITION and this Agreement.
- (e) Establish such committees as are necessary to carry out the purposes of the COALITION and this Agreement and to pay the necessary and proper expenses of such committee.
- (f) Make and execute contracts and other instruments necessary or convenient to the exercise of its powers.
- (g) Make, amend and repeal by-laws, rules and regulations to carry out and effectuate its powers and purposes, which by-laws, rules and regulations shall not be inconsistent with the Interlocal Cooperation Act or this Agreement.

The foregoing clauses shall be construed both as objects and powers but no recitation, expression or declaration as to such specific powers herein enumerated

shall be deemed to be exclusive and it is hereby expressly declared that all other lawful power conferred upon each of the individual and separate Parties to this Agreement not inconsistent with the authorization given under the Interlocal Cooperation Act, Neb. Rev. Stat. §13-801 through §13-827 are hereby included. As used in this Agreement the term "persons" shall have the same meaning as used in Neb. Rev. Stat. §49-801(16). Provided further nothing in this Agreement shall operate to relieve any Party hereto of any obligation or responsibility imposed upon it by law nor shall this Agreement or its operation preclude any Party hereto from conducting or pursuing independent action in regard to each Party's separate and independent obligations or responsibilities.

8. <u>DURATION</u>:

The COALITION shall commence business from and after the date on which two Parties to this Agreement have executed this Agreement and the COALITION and this Agreement shall continue in existence until the completion of all proceedings including appeals and remands from appeals affecting or concerning the stated purposes of the COALITION. The business and purpose of the COALITION may be successfully completed as determined by the Board of Directors in keeping with Section 11 below.

9. FINANCES AND BUDGET:

Annually or at such other frequent intervals as the Board of Directors of the COALITION may determine, each of the Parties hereto shall contribute such funds as are necessary to conduct the operations and to pursue the purposes of the COALITION and the Purposes of this Agreement as provided in this Section 3.

Funds will be collected from the Parties for the initial operation of the COALITION as follows:

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This provision may be modified if all proposed Parties are not signatories to this Agreement. Payment shall be made within 30 days of a Partner entering into the Agreement.

Funds will be held in a separate fund by the Nebraska Association of Resources Districts.

Annually, beginning no more than 30 days after the formation of the COALITION and commencement of business, and continuing each year thereafter during the existence of this COALITION, the Board of Directors shall establish and adopt a budget for the prosecution and completion of the work undertaken by the COALITION.

Concurrent with the establishment of the budget each year, the Board of Directors of the COALITION shall consult with each remaining Party to this Agreement regarding its ability to contribute toward such funds as are necessary to conduct the operations and to pursue the purposes of the COALITION. Upon completion of the budget, the Board of Directors of the COALITION shall determine the assessment to be submitted to each remaining Party to this Agreement and shall thereafter assess each of such Parties for said amount. Upon receipt of the assessment, each remaining Party shall have 60 days to pay the assessment or submit a written notice of withdrawal. In the event of such withdrawal, the withdrawing Party shall not be liable for the assessment imposed during the 60 days preceding the withdrawal. In addition, the Board of Directors shall be entitled to and shall have the power to solicit and obtain such contributions and other funds and monies as may be available to the COALITION from all persons, associations, and entities of any kind whatsoever including persons not a Party to this Agreement.

10. WITHDRAWAL:

Any Party to this Agreement may withdraw from this Agreement and from representation on the COALITION upon written notification to the Chair of the COALITION. Such withdrawal shall be effective upon receipt of the written notification. Any Party withdrawing from the Agreement and from representation shall be entitled to immediately secure its own representation, and shall waive any conflict or perceived conflict it may have with any of the agents or contractees of the COALITION, so that said agents or contractees may continue in their/its representation or contract with the COALITION. Following withdrawal, the withdrawn member shall no longer be a Party to this Agreement, and the withdrawn member shall not be bound by this Agreement, except that (a) the withdrawn member shall not be entitled to any refund of any contribution or assessment previously paid to the efforts of the COALITION, and (b) the withdrawn member shall remain liable for its share of any costs properly approved and incurred (costs for labor and services are not considered incurred until the work has been performed for the COALITION) by the COALITION through the effective date and time of withdrawal to the extent such costs exceed all sums available to the COALITION through the date of withdrawal. Such share shall be determined in accordance with the allocation for the assessment of Parties

outlined in 9 above as of the date of the withdrawal notice. The Parties agree that a withdrawn Party shall not be liable or responsible for any costs, obligations or liabilities incurred by the COALITION after such Party's withdrawal. In the event of such withdrawal, the COALITION shall make such adjustments as are necessary to the composition of its Board of Directors, and its future budgets and finances as are necessary to accommodate and continue the operation of the COALITION in the absence of such withdrawing member.

11. PARTIAL AND COMPLETE TERMINATION:

This Agreement and the COALITION created hereby shall be terminated upon the earlier of the completion of its purposes and objectives described herein or upon the vote of two-thirds of the then constituted Board of Directors for the complete or partial termination of the COALITION and this Agreement. At such time as two-thirds of the Board of Directors shall vote to terminate the COALITION and the Agreement, all outstanding debts and obligations of the COALITION shall be paid, all property acquired by the COALITION shall be disposed of by distribution of the same to the remaining members as represented by the Board of Directors and all unused funds and appropriations shall be returned to the then-remaining members as represented by the Board of Directors in such proportion as represented by the pro rata share paid by each member based upon the last contributions made by remaining members during the last assessment period preceding the date of termination.

12. AMENDMENT AND MODIFICATION:

For all matters other than membership, this Agreement may be amended or modified upon the approval of written modifications by all then remaining Parties hereto in writing, signed by and duly adopted and approved by the governing bodies of each of the remaining Parties hereto.

13. <u>CHANGE IN MEMBERSHIP</u>:

This Agreement may be amended or modified to increase or decrease its membership upon approval by 2/3rds vote of the members of the Board of Directors of the COALITION. Any additional new members shall be required to have the written approval of its governing body and shall have admission to membership in the COALITION and as a Party hereto approved by a duly adopted resolution of its governing body.

14. APPROVAL:

This Agreement shall be effective and the COALITION established hereby shall come into existence as soon as the governing bodies of at least two of the respective proposed Parties hereto shall have adopted resolutions approving and authorizing the execution of this Agreement and the establishment of the COALITION described herein at a duly called public meeting.

15. ASSOCIATE MEMBERS:

The COALITION is authorized to admit ASSOCIATE MEMBERS upon 2/3 vote of the Parties. ASSOCIATE MEMBERS are allowed to provide support and assistance for the purpose of pursuing the objects and purposes of the COALITION. ASSOCIATE MEMBERS may include municipalities, utility districts, public power districts, for-profit and non-profit organizations, and all other persons as defined by Neb. Rev. Stat. §49-801(16). ASSOCIATE MEMBERS shall not have the ability to participate in the management or operation of the COALITION. ASSOCIATE MEMBERS may be allowed to appoint a representative to the Board of Directors, which representative shall be a non-voting ex-officio member of the Board of Directors, but which representative shall be entitled to attend all meetings of the Board of Directors and to be appointed to such committees and attend such committee meetings as the Board of Directors shall determine. Membership dues for ASSOCIATE MEMBERS shall be determined by the Board of Directors.

16. INTEGRATION:

This Agreement contains the entire agreement of the Parties. No representations were made or relied upon by any Party other than those expressly set forth herein. All prior and contemporaneous negotiations, discussions, memos and other writing are merged and incorporated herein, it being the intention of the Parties that this be a final and full expression of their agreement. No agent, employee or other representative of any Party hereto is empowered to alter any of the terms herein unless such alteration is done in writing and signed by all Parties hereto.

17. ASSIGNMENT:

No Party hereto may assign its rights under this Agreement without the express written consent of all other Parties as represented by the remaining Board of Directors at the time of the request for approval of the assignment.

IT IS AGREED BY AND BETWEEN THE PARTIES HERETO, EACH ACKNOWLEDGING THE RECEIPT OF GOOD, ADEQUATE, AND VALUABLE CONSIDERATION, AS FOLLOWS:

This Agreement may be executed in any number or counterparts, each of which shall be an original, but all such counterparts shall constitute one and the same instrument. This Agreement is hereby approved and executed by the following Parties on the dates shown below.

Central Platte Natural Resources District Voting Director	Date	
Alternate Director		

Lower Elkhorn Natural Resources District Voting Director 5 mm 5 mm 8 Alternate Director 5 mm 8 mm 8 Lower Loup Natural Resources District	Date 1/10/68
Alternate Director	Date
Lower Platte South Natural Resources District Voting Director Alternate Director	Date
Papio-Missouri River Natural Resources District Voting Director Alternate Director Upper Elkhorn Natural Resources District	11-26-07
Voting Director Mennis Schue Alternate Director Tylk Nagasta Upper Loup Natural Resources District	Date
Voting DirectorAlternate Director	
Loup River Public Power District Voting Director Alternate Director	Date
Twin Loup Reclamation District Voting Director Alternate Director	Date

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John J. Edstrom 1923-2002 Curtis A. Bromm, P.C. Loren L. Lindahl, P.C.

Maureen Freeman-Caddy, P.C.,L.L.O. Jovan W. Lausterer, P.C., L.L.O. Jaron J. Bromm, P.C., L.L.O.

August 12, 2010

VIA ELECTRONIC MAIL

John Miyoshi, Chair Lower Platte Basin Coalition imiyoshi@lpnnrd.org

RE:

Dissolution of Lower Platte Basin Coalition and Formation of

Lower Platte Basin Coalition II

Dear John:

Attached please find preliminary drafts of two documents: (1) the Dissolution Plan for the Lower Platte Basin Coalition; and (2) the Interlocal Cooperative Agreement for the Lower Platte Basin Coalition II. Our office would ask that you please review the drafts to ensure that they meet your understanding and approval.

As was discussed at the last Coalition meeting, the Coalition has asked that our office put together documents dissolving the existing Coalition given that the Coalition's stated objectives have in large part been reached. The attached dissolution plan follows the procedure set forth in Section 11 of the existing Interlocal Cooperative Agreement. Please verify that all parties to the dissolution are correctly listed as we are of the position that the parties should not only include the Board of Directors of the Coalition but also all other political subdivisions whom signed and/or put funds towards the original Coalition Agreement.

The Coalition also asked our office to put together documents creating a new entity for the broader purpose of assisting the basin's participation in workgroup meetings as well as through other collaboratives impacting surface water and ground water issues affecting the Platte River Basin as a whole. We would like to remind the members of the Coalition that this can be accomplished in two ways. The first being through simple contractual agreements set up pursuant to Neb.Rev.Stat. § 13-807 establishing the framework and the terms of the joint agreement. The second option is the creation of a formal joint administrative entity under Neb.Rev.Stat. § 13-804. This is the option which the Coalition previously selected in dealing with the issue of fully appropriated status. It appeared from our last meeting that the Coalition was comfortable with continuing the use of a joint entity rather than an informal contractual agreement so this is the how we tentatively put together the new Coalition.

As always, please do not hesitate to contact Jaron, Curt, or myself should you have any questions or suggestions on concepts or language in the draft documents. We appreciate the opportunity to assist the coalition.

Sincerely,

EDSTROM, BROMM, LINDAHL, & FREEMAN-CADDY

By:

Jovan W. Lausteler

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LOWER PLATTE BASIN COALITION PLAN OF DISSOLUTION

This Plan of Dissolution of the Lower Platte Basin Coalition (hereinafter referred to as "this Plan") is entered into by and between the following representatives whom are to be collectively referred to hereafter as "Parties" and individually as "Party":

Central Platte Natural Resources District (CPNRD),
Lower Elkhorn Natural Resources District (LENRD),
Lower Loup Natural Resources District (LLNRD),
Lower Platte North Natural Resources District (LPNNRD),
Lower Platte South Natural Resources District (LPSNRD),
Papio-Missouri River Natural Resources District (P-MRNRD),
Upper Elkhorn Natural Resources District (UENRD),
Upper Loup Natural Resources District (ULNRD),

Whereas it has been determined by the Parties that the purposes of the Lower Platte Basin Coalition (hereinafter referred to as "Coalition") as described in Section 3 of the Interlocal Cooperative Agreement (hereinafter referred to as "Agreement") has been satisfied as there are no pending actions by the Nebraska Game and Parks Commission as to its Draft Biological Opinion nor is there a pending surface water appropriation determination from the Nebraska Department of Natural Resources.

As a result, the Parties are of the opinion that the duration as enumerated in Section 8 of the Agreement has since lapsed and that complete termination of the Coalition is appropriate pursuant to Section 11 of the Agreement.

Therefore, in consideration of the mutual covenants expressed, the Parties agree as follows:

This Plan does hereby terminate the Coalition pursuant to Section 11 of the Interlocal Cooperative Agreement effective immediately upon execution of the Plan by no fewer than two-thirds of the current Board of Directors.

The Parties hereby declare that all outstanding debts and obligations of the Coalition shall be paid, all property acquired by the Coalition shall be disposed of by distribution of the same to the members as represented by the Board of Directors, and all unused funds and appropriations shall be returned to the members as represented by the Board of Directors in such proportion as represented by the pro rata share paid by each member based upon the total contributions made by the members.

This Plan contains the entire plan of dissolution of the Parties. No representations were made or relied upon by any Party other than those expressly set forth herein. All prior and contemporaneous negotiations, discussions, memos and other writing are merged and incorporated herein, it being the intention of the Parties that this be a final and full expression of their Plan. No agent, employee or other representative of any Party hereto is empowered to alter any of the terms herein unless such alteration is done in writing and signed by all Parties hereto.

IT IS AGREED BY AND BETWEEN THE PARTIES HERETO, EACH ACKNOWLEDGING THE RECEIPT OF GOOD, ADEQUATE, AND VALUABLE CONSIDERATION, AS FOLLOWS:

This Plan may be executed in any number or counterparts, each of which shall be an original, but all such counterparts shall constitute one and the same instrument. This Plan is hereby approved and executed by the following Parties on the dates shown below.

Central Platte Natural Resources District	Date
Voting Director	
Alternate Director	
Lower Elkhorn Natural Resources District	Date
Voting Director	
Alternate Director	
Lower Loup Natural Resources District	Date
Voting DirectorAlternate Director	
Lower Platte North Natural Resources District	Date
Voting Director	
Alternate Director	-

Lower Platte South Natural Resources District	Date
Voting Director	
Alternate Director	
Papio-Missouri River Natural Resources District	Date
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Alternate Director	
Upper Elkhorn Natural Resources District	Date
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Upper Loup Natural Resources District	Date
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INTERLOCAL COOPERATIVE AGREEMENT LOWER PLATTE RIVER BASIN COALITION

This Agreement (hereinafter "this Agreement") is entered into by and between the Principal Members whom are granted representation on the Board of Directors as provided for hereafter in Section 4:

Lower Elkhorn Natural Resources District (LENRD), Lower Loup Natural Resources District (LLNRD), Lower Platte North Natural Resources District (LPNNRD), Lower Platte South Natural Resources District (LPSNRD), Papio-Missouri River Natural Resources District (P-MRNRD), Upper Elkhorn Natural Resources District (UENRD), Upper Loup Natural Resources District (ULNRD),

all of which are political subdivisions of and are situated in the State of Nebraska and are collectively referred to as "Parties" and individually as "Party".

Whereas the Parties have been working in cooperation with the Nebraska Game and Parks Commission ("G&P") as well as the Nebraska Department of Natural Resources ("DNR"), the Nebraska Department of Environmental Quality ("NDEQ"), and the U.S. Fish and Wildlife Service ("USFWS") on issues affecting ground water and surface water interests within the Lower Platte River Basin ("Lower Platte") which will necessarily have an impact on the appropriated status of the Lower Platte, the development of Integrated Management Plans for its participants, and the future development in the region.

Whereas the Parties desire to form a coalition to collaborate on policy and management issues impacting surface water and ground water issues in the Lower Platte.

Therefore, in consideration of the mutual covenants expressed, the Parties agree as follows:

1. AUTHORITY:

This Agreement is made and entered into by the Parties pursuant to the authority conferred upon each under the Interlocal Cooperation Act; Neb. Rev. Stat. §13-801 through §13-827.

2. <u>COALITION:</u>

The Parties hereby create the Lower Platte River Basin Coalition (hereinafter referred to as "COALITION"). The COALITION shall be governed by the terms of this Agreement and pursue the purposes described in Section 3. The COALITION shall be an entity separate and distinct from the respective Parties hereto, and no Party is the agent, employee or representative of the COALITION or any other Party. The Parties hereto agree that contracts entered into, obligations undertaken, and liabilities incurred by the COALITION shall be the separate contracts, obligations and liabilities of the COALITION and not the contracts, obligations or liabilities of the respective Parties hereto.

3. PURPOSE:

The purpose of this Agreement is for the Parties to form a COALITION to consider environmental, economic, technical, and legal issues affecting the Lower Platte as a whole. Such issues shall include but are not limited to the following:

- a) Facilitate involvement in the Lower Platte Workgroup and its associated subgroups with G&P, DNR, and USFWS.
- b) Coordinate discussion and possible collaboration of Integrated Management Plans ("IMP's") with DNR.
- c) Coordinate discussion with G&P and DNR on water management issues in the Lower Platte as well as perform necessary studies relating thereto.
- d) Respond to and work with DNR as to annual designations affecting the Lower Platte.
- e) Respond to and work with G&P, DNR, and USFWS on preserving surface water and ground water priorities and resources in the Lower Platte Basin.

This Agreement shall provide the organizational and administrative structure and enumeration of the powers, privileges and authority of the COALITION and the financial cooperative effort necessary to carry out its purpose. The powers, privileges and authorities of the COALITION shall not exceed those powers, privileges or authorities exercised or capable of being exercised by each of the Parties to this Agreement, nor shall they be used in a manner that is in violation of any of the Parties' public purposes.

4. BOARD OF DIRECTORS:

The affairs, actions and conduct of the business of the COALITION shall be managed by a Board of Directors. Each member of the Board of Directors shall be entitled to one vote and the majority of the votes cast on any issue shall determine the issue, except where a higher percentage shall be specifically required by this Agreement or by-laws adopted by the Board. The Board of Directors shall be composed of members, one from each of the seven Lower Platte Natural Resource Districts. Each director and any designated alternate shall be duly and properly appointed by the respective governing bodies of each of the separate and individual Parties to this Agreement, but it shall not be required that any director of the COALITION so appointed be a publicly elected member of the governing body of any Party to this Agreement. Each Board member shall serve at the pleasure of his or her respective organization. Any vacancy, which occurs in the Board, shall be filled within sixty (60) days through the appointment of a replacement by the represented Party. Members of the Board of Directors shall select from their membership a Chair, Vice Chair, and Secretary/Treasurer. The Board of Directors shall exercise authority over the COALITION in accordance with applicable laws and shall set the policy, and shall delegate executive, supervisory and organizational authority to its officers and committees. Meetings of the Board of Directors shall be conducted at least annually and

at such other frequent times as may be required by the business of the COALITION. A majority of the members of the Board of Directors shall constitute a quorum for the transaction of business. A lesser number in attendance at any meeting shall have power to adjourn.

5. CHAIR, VICE CHAIR, AND SECRETARY/TREASURER:

The Chair shall preside at all the meetings of the Board of Directors; shall decide all questions of order; with advice of the Board, appoint the members to all committees except the executive committee; be an ex-officio member of all committees; and have such general powers and duties of supervision and management as shall be necessary and germane or required for the execution and prosecution of the affairs of the COALITION.

The Vice Chair shall serve in the absence of the Chair and in the Chair's absence shall have all of the powers and duties of the Chair and shall have such other powers and duties as the Chair or Board of Directors shall from time to time delegate to the Vice Chair.

The Secretary/Treasurer to the Board shall keep minutes of all meetings conducted by the COALITION, and shall be the keeper of the records of the COALITION. The Secretary/Treasurer shall prepare and submit in writing a report of the state of the finances at each called meeting of the COALITION and direct the payment of COALITION money only upon authorization of the COALITION or by the Chair of the Board or in the absence of the Chair by the Vice Chair. Payment of all accounts after authorization shall be made on check signed by the Secretary/Treasurer or the Executive Director of the Nebraska Association of Resources Districts. The Secretary/Treasurer shall serve without bond.

In addition to the foregoing, the officers shall have such other and additional duties, powers, privileges and authority as the Board of Directors may, in by-laws or otherwise, determine appropriate or necessary and by Board action delegate or direct.

6. COMMITTEES:

The Board of Directors or the Chair shall have the power to establish such committees as may be necessary, appropriate or beneficial to the conduct of the affairs of the COALITION. Such committees shall have such powers, duties and authorities as shall be delegated to it by the Board of Directors, which powers, duties, and authorities shall not be inconsistent with or exceed those powers and duties granted to the COALITION under this Agreement. The Board of Directors and the Chair are authorized to designate from its members an Executive Committee which shall consist of the COALITION'S Chair, Vice Chair, Secretary/Treasurer and two at large Directors. The Executive Committee shall have and may exercise only such powers and authorities as are delegated to it by the Board of Directors. The designation of any committees and the delegation thereto of authority shall not operate to relieve the Board of Directors or any member thereof of any responsibility imposed by this Agreement nor shall the Board of Directors delegate to any committee the authority to set policy or to make expenditures on behalf of the

COALITION. Any committee established by the Chair shall be approved by the Board at its next meeting.

7. POWERS:

The COALITION shall have all the powers, privileges and authority exercised or capable of being exercised by each of the individual and separate Parties to this Agreement to achieve the purposes of the COALITION as set forth in this Agreement. Such powers, privileges and authority shall include but not be limited to, the power, privilege and authority to:

- (a) Receive and accept donations, gifts, grants, bequests, appropriations or other contributions or assistance in monies, services, materials or otherwise from the United States or any of its agencies, from the state or any of its agencies or political subdivisions, or from any persons or organizations, and to use or expend all such contributions in carrying on its operations.
- (b) Establish advisory groups by appointing individuals from among the Parties to this Agreement and pay necessary and proper expenses of such groups as the Board shall determine, and the power to dissolve such groups.
- (c) Employ or contract with such persons or entities as are necessary to carry out the purposes of the COALITION and this Agreement and to pay the necessary and proper expenses of said persons or entities.
- (d) Adopt and promulgate rules and regulations to carry out the purposes of the COALITION and this Agreement.
- (e) Establish such committees as are necessary to carry out the purposes of the COALITION and this Agreement and to pay the necessary and proper expenses of such committee.
- (f) Make and execute contracts and other instruments necessary or convenient to the exercise of its powers.
- (g) Make, amend and repeal by-laws, rules and regulations to carry out and effectuate its powers and purposes, which by-laws, rules and regulations shall not be inconsistent with the Interlocal Cooperation Act or this Agreement.

The foregoing clauses shall be construed both as objects and powers but no recitation, expression or declaration as to such specific powers herein enumerated shall be deemed to be exclusive and it is hereby expressly declared that all other lawful power conferred upon each of the individual and separate Parties to this Agreement not inconsistent with the authorization given under the Interlocal Cooperation Act, Neb. Rev. Stat. §13-801 through §13-827 are hereby included. As used in this Agreement the term "persons" shall have the same meaning as used in Neb. Rev. Stat. §49-801(16). Provided further nothing in this Agreement shall operate to relieve any Party hereto of any obligation or

responsibility imposed upon it by law nor shall this Agreement or its operation preclude any Party hereto from conducting or pursuing independent action in regard to each Party's separate and independent obligations or responsibilities.

8. **DURATION**:

The COALITION shall commence business from and after the date on which two Parties to this Agreement have executed this Agreement and the COALITION and this Agreement shall continue in existence until such time as the Board of Directors determines that the purposes of the COALITION have been successfully completed in keeping with Section 11 below.

9. FINANCES AND BUDGET:

Annually or at such other frequent intervals as the Board of Directors of the COALITION may determine, each of the Parties hereto shall contribute such funds as are necessary to conduct the operations and to pursue the purposes of the COALITION and the Purposes of this Agreement as provided in this Section 3.

Funds will be collected from the Parties for the initial operation of the COALITION as provided for in Exhibit "A" which is fully incorporated herein by reference.

This provision may be modified if all proposed Parties are not signatories to this Agreement. Payment shall be made within sixty (60) days of a Party entering into the Agreement.

Funds will be held in a separate fund by the Nebraska Association of Resource Districts. Annually, beginning no more than thirty (30) days after the formation of the COALITION and commencement of business, and continuing each year thereafter during the existence of this COALITION, the Board of Directors shall establish and adopt a budget for the prosecution and completion of the work undertaken by the COALITION.

Concurrent with the establishment of the budget each year, the Board of Directors of the COALITION shall consult with each remaining Party to this Agreement regarding its ability to contribute toward such funds as are necessary to conduct the operations and to pursue the purposes of the COALITION. Upon completion of the budget, the Board of Directors of the COALITION shall determine the assessment to be submitted to each remaining Party to this Agreement and shall thereafter assess each of such Parties for said amount. Upon receipt of the assessment, each remaining Party shall have sixty (60) days to pay the assessment or submit a written notice of withdrawal. In the event of such withdrawal, the withdrawing Party shall not be liable for the assessment imposed during the sixty (60) days preceding the withdrawal. In addition, the Board of Directors shall be entitled to and shall have the power to solicit and obtain such contributions and other funds and monies as may be available to the COALITION from all persons, associations, and entities of any kind whatsoever including persons not a Party to this Agreement.

10. WITHDRAWAL:

Any Party to this Agreement may withdraw from this Agreement and from representation on the COALITION upon written notification to the Chair of the COALITION. Such withdrawal shall be effective upon receipt of the written notification. Any Party withdrawing from the Agreement and from representation shall be entitled to immediately secure its own representation, and shall waive any conflict or perceived conflict it may have with any of the agents or contractees of the COALITION, so that said agents or contractees may continue in their/its representation or contract with the COALITION. Following withdrawal, the withdrawn member shall no longer be a Party to this Agreement, and the withdrawn member shall not be bound by this Agreement, except that (a) the withdrawn member shall not be entitled to any refund of any contribution or assessment previously paid to the efforts of the COALITION, and (b) the withdrawn member shall remain liable for its share of any costs properly approved and incurred (costs for labor and services are not considered incurred until the work has been performed for the COALITION) by the COALITION through the effective date and time of withdrawal to the extent such costs exceed all sums available to the COALITION through the date of withdrawal. Such share shall be determined in accordance with the allocation for the assessment of Parties outlined in 9 above as of the date of the withdrawal notice. The Parties agree that a withdrawn Party shall not be liable or responsible for any costs, obligations or liabilities incurred by the COALITION after such Party's withdrawal. In the event of such withdrawal, the COALITION shall make such adjustments as are necessary to the composition of its Board of Directors, and its future budgets and finances as are necessary to accommodate and continue the operation of the COALITION in the absence of such withdrawing member.

11. PARTIAL AND COMPLETE TERMINATION:

This Agreement and the COALITION created hereby shall be terminated upon the earlier of the completion of its purposes and objectives described herein or upon the vote of two-thirds of the then constituted Board of Directors for the complete or partial termination of the COALITION and this Agreement. At such time as two-thirds of the Board of Directors shall vote to terminate the COALITION and the Agreement, all outstanding debts and obligations of the COALITION shall be paid, all property acquired by the COALITION shall be disposed of by distribution of the same to the remaining members as represented by the Board of Directors and all unused funds and appropriations shall be returned to the then-remaining members as represented by the Board of Directors in such proportion as represented by the pro rata share paid by each member based upon the last contributions made by remaining members during the last assessment period preceding the date of termination.

12. AMENDMENT AND MODIFICATION:

For all matters other than membership, this Agreement may be amended or modified upon the approval of written modifications by all then remaining Parties hereto in writing, signed by and duly adopted and approved by the governing bodies of each of the remaining Parties hereto.

13. CHANGE IN MEMBERSHIP:

This Agreement may be amended or modified to increase or decrease its membership upon approval by 2/3rds vote of the members of the Board of Directors of the COALITION. Any additional new members shall be required to have the written approval of its governing body and shall have admission to membership in the COALITION and as a Party hereto approved by a duly adopted resolution of its governing body.

14. APPROVAL:

This Agreement shall be effective and the COALITION established hereby shall come into existence as soon as the governing bodies of at least two of the respective proposed Parties hereto shall have adopted resolutions approving and authorizing the execution of this Agreement and the establishment of the COALITION described herein at a duly called public meeting.

15. NON-MEMBER PARTICIPANTS:

The COALITION is authorized to admit NON-MEMBER PARTICIPANTS upon 2/3 vote of the Parties. NON-MEMBER PARTICIPANTS are allowed to provide support and assistance for the purpose of pursuing the objects and purposes of the COALITION. NON-MEMBER PARTICIPANTS may include municipalities, utility districts, public power districts, for-profit and non-profit organizations, natural resource districts, and all other persons as defined by Neb. Rev. Stat. §49-801(16). NON-MEMBER PARTICIPANTS shall not have the ability to participate in the management or operation of the COALITION. NON-MEMBER PARTICIPANTS may be allowed to appoint a representative to the Board of Directors, said representative shall be a non-voting exofficio member of the Board of Directors, but which representative shall be entitled to attend all meetings of the Board of Directors and to be appointed to such committees and attend such committee meetings as the Board of Directors shall determine. Dues for NON-MEMBER PARTICIPANTS shall be determined by the Board of Directors.

16. INTEGRATION:

This Agreement contains the entire agreement of the Parties. No representations were made or relied upon by any Party other than those expressly set forth herein. All prior and contemporaneous negotiations, discussions, memos and other writing are merged and incorporated herein, it being the intention of the Parties that this be a final and full expression of their agreement. No agent, employee or other representative of any Party hereto is empowered to alter any of the terms herein unless such alteration is done in writing and signed by all Parties hereto.

17. ASSIGNMENT:

No Party hereto may assign its rights under this Agreement without the express written consent of all other Parties as represented by the remaining Board of Directors at the time of the request for approval of the assignment.

IT IS AGREED BY AND BETWEEN THE PARTIES HERETO, EACH ACKNOWLEDGING THE RECEIPT OF GOOD, ADEQUATE, AND VALUABLE CONSIDERATION, AS FOLLOWS:

This Agreement may be executed in any number or counterparts, each of which shall be an original, but all such counterparts shall constitute one and the same instrument. This Agreement is hereby approved and executed by the following Parties on the dates shown below.

Lower Elkhorn Natural Resources District Voting Director Alternate Director	
Lower Loup Natural Resources District Voting Director Alternate Director	
Lower Platte North Natural Resources District Voting Director Alternate Director	Date
Lower Platte South Natural Resources District Voting Director Alternate Director	Date

Papio-Missouri River Natural Resources District Voting Director	Date
Alternate Director	
Upper Elkhorn Natural Resources District	Date
Voting Director	
Alternate Director	
Upper Loup Natural Resources District	Date
Voting Director	
Alternate Director	

Attachment A

LENRD	\$5,000
LLNRD	\$5,000
LPNRD	\$5,000
LPSNRD	\$5,000
P-MRNRD	\$5,000
UENRD	\$5,000
ULNRD	\$5,000